

**Cordry-Sweetwater Conservancy District
Security Commission Meeting**

November 12th, 2025

***DRAFT UNTIL APPROVED**

1. **Members Present:** Brian Clancy, Matt Murtha Tom Quill, and Carrie Vavul
2. **Members Present Virtually:**
3. **Members Absent:** Jim Maulden, Jayme Golias, and Steve Burke
4. **Also, Present:**
 - a. **Staff:** Brittany Bay
 - b. **Freeholders:** Nancy Quill
5. **Welcome:** Mr. Clancy called the meeting to order at 6:02 PM.
6. **Agenda Modifications:**
 - a. Mr. Quill noted that Mr. Maulden wanted to move the commission meetings to the first Wednesday of every month. Mr. Clancy suggested discussing this topic during freeholder concerns. Mrs. Vavul noted that if they did not speak and vote on it today, when does the Board set the commission schedule. Mrs. Bay noted that she has the Board approve the commission schedule at the November Board meeting so that the 2026 commission calendar can be sent to the paper in early December. Mr. Quill asked if they could put this under new business. Mr. Clancy agreed. There was discussion about whether any other commissions meet that day, Mrs. Bay confirmed they did not. Mr. Clancy asked if Mrs. Bay had any issues with moving the date. Mrs. Bay noted that the beginning of the month is busier for her, it would just delay the minutes being sent but the commission would still receive them prior to the Board meeting. Mr. Clancy noted that Mrs. Bay did a great job on the minutes and just to save her time for the next calendar year he didn't know if they needed to be full transcription and the minutes could be limited to the main bullet points of what was discussed if everyone else agrees with that. Mrs. Bay noted she could do the minutes whatever way the commission wanted. Mrs. Vavul noted that as long as the minutes reflect what happened at the meeting, she is ok with it. Mrs. Vavul noted in the past she was going to meetings and you had no idea what happened at the prior meeting because the minutes had nothing to them.

MOTION: Mr. Quill motioned to approve agenda modifications as requested, seconded by Mrs. Vavul. Motion passed 4-0.

7. **Approval of Minutes:**
 - a. The Commission reviewed the October Commission Meeting Minutes.

Discussion: Mrs. Bay noted that per the email requests on the draft minutes she changed the spelling of Jayme Golias name per Mrs. Golias's request and changed the exemption section per Mr. Maulden's request. Mr. Clancy noted he wanted to make sure that they had the right IC code under I. Green Rule Book. Mr. Clancy wanted to confirm the code because in his notes he had

marked out 14-15-2-6 and 14-15-2-8. Mr. Quill noted that 14-15-2-6 discussed personal floatation devices for self-propelled watercraft, which mean paddle boards and kayak should have a life jacket. Mr. Quill noted him adding part 6 might have led to confusion. Mr. Clancy noted that he may have meant part b. Mr. Clancy read the code to the commission. Mr. Clancy noted that looking through his notes he believed that the commission struck this one out. Mr. Clancy noted he believed the only code that they kept under the 2 area was 14-15-2-8 littering. Mr. Clancy read the code 14-15-2-8 about littering. There was discussion about if this code was discussed and added. Mr. Clancy reviewed Mr. Quill's audio recording of the October meeting. Mr. Clancy noted that after reviewing it, it looks like the commission tabled it. Mr. Murtha noted he didn't believe anything was decided. Mr. Clancy noted that then it does appear they are missing one code for the minutes 14-15-2-8 so it needs to be added to the list. Mr. Quill asked about 14-15-2-6 and if they should add it. Mr. Clancy noted that they can discuss that when the commission gets to the rule book section, right now they are just confirming that the minutes are correct for October. Mr. Clancy noted that in the minutes 14-15-2-8 needs to be added as the second line under section I and 14-15-2-6 part 6 should be 14-15-2-6 part b under the first line of section I. Mr. Clancy noted that in section I it should be changed from "recommended to the Board" to "reviewed".

MOTION: Mr. Clancy motioned to approve October 14th, 2025, Security Commission Minutes with modifications, as amended, seconded by Mr. Quill. Motion passed 4-0.

8. Freeholder Concerns:

- a. None

9. Freeholder Violation Concerns:

- a. None

10. Director of Finance & Admin Report:

- a. Mrs. Bay reviewed her report.
- b. Mrs. Bay noted new buoys have been ordered and received. There was discussion over buoys. Mr. Clancy noted that this was huge to be able to get more buoys this year.

11. Old Business:

a. Boat Cam Review

- 1. Mr. Clancy noted that they are still trying to find a good way to mount the cameras, so no more are lost.

b. Buoy Numbers/Tape Review

1. Mr. Clancy noted this would stay on the agenda until all the buoys have been replaced. Mr. Quill asked if there were still some buoys missing from Cordry. Mrs. Bay confirmed that there were still missing ones on Cordry. Mrs. Bay noted that some are currently missing on Sweetwater too as a few bad ones have floated off. Mrs. Bay discussed the condition of the buoys and noted the bad/poor condition ones that still needed to be replaced. Mr. Clancy asked if any of the bad/poor conditions on Cordry were replaced this year. Mrs. Bay noted that a couple of them were replaced for safety reasons this year. Mrs. Bay noted that she needed to update the log to reflect the condition of the buoys once maintenance starts replacing them in the spring. There was discussion over light toppers for the buoys. Mrs. Bay noted that she was still looking into light toppers for the buoys. Mr. Quill asked if anyone on the commission believed that they needed to have lighted buoys. Mrs. Vavul noted that she did not know why they would have to have them. Mr. Quill noted that some people believe they are a good idea and some believe they contribute to light pollution. Mrs. Vavul noted that they weren't flood lights but believes the reflective tape works better with the boat lights. Mr. Quill noted that he agreed and they went away from purchasing the lighted buoys because of the cost.

c. Budget Review

1. Mr. Clancy asked if everything submitted from the security commission was approved. Mrs. Bay noted that everything submitted by the security commission to the Board was approved at the 2026 Budget Adoption. Mr. Clancy noted that they would be getting a rhib boat then. Mrs. Vavul noted that there would be two on Sweetwater and one on Cordry. Mr. Clancy asked about the status of the leak on the Sweetwater rhib. Mrs. Bay noted that maintenance had brought the rhib to the office to deflate and repair the leak properly.

d. Beach Shelter house

1. Mr. Clancy noted that he believed Mr. Quill attended the ecology meeting to discuss this. Mr. Quill noted that Mr. Maulden and Mrs. Golias also attended. Mr. Clancy asked Mr. Quill to give a quick update on what happened in ecology with the original recommendation from security. Mr. Quill noted that in their original recommendation, which is in the October meeting minutes, the commission was calling a facility use agreement a special use permit. Mr. Quill noted that what they took to ecology was the 80-person limit, no commercial/business use, rental for south shelter only, no advertising to public, and rental may not be used with the facility use agreement. Mr. Quill noted ecology asked how long security had discussed this and they told them since May or

June. Mr. Quill noted that ecology mentioned that security had been talking about this for four months and security just brought their recommendations to ecology at the November meeting and wanted them to make decisions that evening. Mr. Quill noted ecology wanted a month to think about the recommendations. Mr. Quill noted that ecology and security could be discussed at their December meetings and then the Board representatives could bring it to the Board meeting. Mr. Quill noted that he didn't believe they had anything further to discuss at this time.

e. Personal Buoys

1. Mr. Clancy noted that Mr. Quill and himself were able to remove two volleyball courts from the water. Mr. Clancy noted that the volleyball court on Gopher was given to the owners as they were home at the time of removal, and they stacked the volleyball court on Buffalo on the owner's property. Mr. Quill noted that there may be more volleyball courts but without a lot numbers or address there isn't much more they can do. Mr. Clancy noted he had toured the lakes recently and did not see any additional ones. Mr. Clancy noted he felt this topic was complete and it could come off the agenda. Mr. Clancy noted that next year if there are more identified then it can come back to the agenda.

f. Speed Humps

1. Mr. Clancy noted this topic would be on the agenda until they are installed.

g. CSLOA Ox Roast/Fireworks

1. Mr. Clancy asked if anyone had anything to add here and mentioned the wristbands that were brought up at the last meeting. Mr. Clancy moved that the commission thought this could be a good idea for identifying who is supposed to be at the beach. Mr. Quill noted that Mr. Maulden discussed wristbands and noted he believed that if someone shows up and asks for 26 wristbands he believes they should have to be able to produce 26 people that the wristbands would be for along with their beach pass before they receive 26 wristbands. Mr. Clancy noted he believed that if a freeholder comes up and says they have this number of people and have a beach pass then they should be able to get them. Mrs. Vavul agreed. Mr. Clancy noted if they asked for extra, he doesn't believe they would be selling them to people coming into the area. Mr. Quill noted if they wanted to use the honor system on this, he is good with that. Mrs. Vavul noted she didn't believe there was a way to police that. Mr. Quill noted that ecology's biggest question for security was how they are going to police this.

h. ADA Parking

1. Mr. Clancy noted they would keep this topic on the agenda. Mr. Clancy noted that this was approved in the budget.

i. Green Rule Book

1. Mr. Clancy noted that they had 9 different codes to discuss from the last meeting.
2. Mr. Quill noted he did not have any more that he wanted to add or subtract. Mr. Clancy asked if Mr. Quill wanted to keep 14-15-2-6 even though it had verbiage that was contradictory. Mr. Quill noted 2-6 part b discussed personal floatation devices for self-propelled watercraft. Mr. Clancy noted that under this section it has 2 subsections that come with it, and it discusses length of watercraft. Mr. Clancy noted he personally didn't believe that they needed 14-15-2-6 that the rules just needed to clearly lay out the personal floatation rule. Mr. Murtha read the rule on personal floatation devices. There was discussion over resolution 2024-20. Mrs. Bay noted that resolution 2024-20 has been modified. Mr. Quill read a section from the proposed rule book where it discussed life jackets. Mr. Quill discussed that after the July accident the CSCD attorney asked for specific IC codes because freeholders don't know all of Title 14. Mr. Quill asked if they should pay and have the CSCD attorney insert these in the proposed rule book or have Sheena, or does the commission insert these. Mrs. Bay noted that if they were just wanting to clarify the personal floatation devices that they should just clarify that in the proper section, since they do not want to include the total IC code. Mr. Quill noted he just wanted to make sure that they get the codes to CSCD attorney and the Board approves it, so by January 1st there is an updated version of the rule book online. Mr. Quill noted that they didn't have a section for PFDs. Mr. Clancy noted that it just falls under safety. Mr. Clancy noted he believed that they should write their own verbiage for 14-15-2-6 and they wouldn't have to include it with the codes. Mr. Quill noted he was fine with that if it is somewhere under paddleboards and kayaks. Mr. Quill noted, including 6 and under must be wearing the PFD. Mr. Murtha asked if the current way it is written would include all vessels. Mrs. Bay noted that was how boat patrol interprets it because they have written tickets for no PFDs on paddleboards and kayaks. Mr. Quill asked if everything was included in watercraft. Mr. Clancy noted that it says classification of watercraft and then it is broken down into power/speed watercraft, pontoon watercraft, fishing watercraft, personal watercraft, and non-powered watercraft. Mr. Clancy noted that in the rules it says watercraft which would cover everything. Mr. Quill noted that the commission wanted to remove 14-15-2-6.
3. Mr. Quill asked if the commission wanted to include the 14-15-2-8. Mr. Clancy noted that it should be included but they did not have to use the exact verbiage. There was discussion on adding the codes to the rule book and who was going to do that. Mr. Clancy noted that when they finish their list of things to be

added that list either be provided to Sheena or himself and then the draft could be edited to where it needs to be put in, and that is what is presented to the Board and the CSCD attorney. Mr. Quill agreed.

4. Mr. Quill noted 14-15-3-3 would go under boat operations. Mr. Clancy noted that one is called careful and prudent boat operations. Mr. Clancy reviewed what this code meant. Mr. Quill noted that 3-5 would be the same under boat operations. Mr. Clancy noted 3-6 was dangerous operations were prohibited. Mr. Clancy noted that the codes were all generally very similar. Mr. Clancy noted that they could combine 14-15-3-3, 14-15-3-5, 14-15-3-6, 14-15-4-1 and 14-15-4-2 sections into the same verbiage. Mr. Quill noted that he was fine with trying to condense all of that in one rule.
5. Mr. Clancy discussed 14-15-9-2 and 14-15-9-4 about the diver flags. Mr. Quill reviewed the current CSCD diving rule.
6. Mr. Quill noted that they were going to figure out how to incorporate the 8 codes that the commission wanted added.

MOTION: Mr. Clancy motioned to approve incorporating the 8 codes the commission selected into the draft rulebook to be presented to the Board for the calendar year 2026 rulebook, seconded by Mrs. Vavul.

Discussion: Mr. Murtha noted he would like to discuss in title 14 in a head on situation both boats should steer to starboard. Mr. Murtha noted that boating rules 101 people turn to starboard, and he believes that should be a rule in the rule book. Mr. Clancy discussed the rulebook saying movement should be in a counterclockwise movement pattern and asked if that was not clear enough and if they should clarify that further. Mr. Clancy read what the current rule book states to the commission. Mr. Clancy discussed the idle zone departure and counterclockwise rule. Mr. Quill noted that when coming out of an idle zone per CSCD rules you must yield but Indiana code doesn't say that. Mr. Clancy noted the slower boat in the non-wake zone is supposed to yield. Mr. Murtha asked if it said except during idle hours. Mr. Clancy confirmed it did. There was discussion over idle zone driving at night. Mr. Murtha noted he believed in a two-boat situation there needed to be verbiage about each boat steering to the right in a head-on situation. Mr. Quill noted on a busy Saturday that would not work. Mr. Murtha discussed special circumstances. Mr. Clancy noted he did not want to be too descriptive in this where it would cause an issue. Mrs. Vavul noted she believed careful and prudent would cover this. Mr. Murtha noted there was not anything included about a boat overtaking another boat, the boat doing the overtaking has to stay out of the way. Mr. Clancy noted that the burden is on the person doing the overtaking. There was discussion on a boat overtaking

another vessel. Mr. Clancy read a code on traffic rules. There was discussion on adding 14-15-3-14(1) and (4). Mr. Clancy noted he was for putting the overtaking rule in but the first one discussed worried him because there are so many lanes of traffic and if there is a rule telling them to veer right it may put someone in a person's right of way. Mr. Murtha noted the head-to-head applies to two boats if there are three or more boats then it's the rule of special circumstances. Mr. Clancy noted he was good with adding subsection 4 but would leave number one out. Mr. Quill asked if that was because Mr. Clancy felt it was covered in careful and prudent operations. Mr. Clancy agreed and noted that the pattern also covers it.

MOTION: Mr. Clancy motioned to approve incorporating the 9 codes the commission selected into the draft rulebook to be presented to the Board for the calendar year 2026 rulebook, seconded by Mrs. Vavul.

Motion passed 4-0.

12. New Business

a. Commission Meeting Date Change

1. Mr. Clancy discussed changing the commission meeting to the 1st Wednesday of the month. Mr. Murtha asked what would be wrong with holding the meeting the 2nd Wednesday of the month. Mr. Clancy noted that Mr. Maulden's concern was that him and Brenda are involved in so many different things in the community, and they are officially retired now, they have a volunteer/community meeting every week of the month so they would never be able to go away for a week at a time without missing a meeting. Mr. Clancy noted that Mr. Maulden and Mrs. Maulden are very involved in their volunteer positions, and they do not like to miss meetings. Mr. Clancy noted they did not know if the Board would place Mr. Maulden on security next year that it could change and this is just the commission making a recommendation, the Board would have to approve it. Mr. Murtha suggested 7 pm as a starting time. Mrs. Bay noted that she could not attend a 7pm meeting. Mr. Murtha noted that it could allow for more freeholders to attend. Mr. Clancy noted that if they heard that as a concern then they would consider it but they have not heard that as a concern. Mr. Murtha then suggested 5pm. There was discussion. Mrs. Vavul noted that she was fine with just moving it to Wednesday.

MOTION: Mr. Clancy motioned to approve making a recommendation to the Board to move the commission meetings in the 2026 calendar year to the 1st Wednesday of the month at 6pm, seconded by Mrs. Vavul. Motion passed 4-0.

13. Commission Member Concerns:

1. Mr. Murtha discussed where the tree in the water was on Cordry. Mr. Murtha noted that the tree was removed but there was a cable in the water. There was discussion. Mr. Murtha noted that it was a safety hazard. Mr. Clancy asked if we could send someone over to take a look at it. Mrs. Bay confirmed they would check out the situation.
2. Mr. Clancy asked if Mrs. Bay would make sure all violations that have been more than a year ae highlighted on the google sheets. Mr. Clancy thanked everyone for all of the hard work and everything they accomplished this year.

14. Adjourn (7:35 PM)

**MOTION: Mr. Clancy moved to adjourn, seconded by Mr. Quill.
Motion passed unanimously.**